



Massachusetts

Department of Correction

Quarterly Report on the Status of Prison Overcrowding, Fourth Quarter of 2002

Submitted in Compliance with Chapter 799
Section 21 of the Acts of 1985

Mitt Romney
Governor

Edward Flynn
Secretary of Public Safety

Michael T. Maloney
Commissioner

Kathleen M. Dennehy
Deputy Commissioner

January, 2003

Approved by: State Purchasing Agent
Publication No: 14,602-09-45-10-10-86

2002 Fourth Quarter Report

Section Twenty-one of Chapter 799 of the Acts of 1985 directs the Commissioner of Correction to report quarterly on the status of overcrowding in state and county facilities. This statute calls for the following information:

Such report shall include, by facility, the average daily census for the period of the report and the actual census on the first and the last days of the report period. Said report shall also contain such information for the previous twelve months and a comparison to the rated capacity of such facility.

This report presents the required statistics for the fourth quarter of 2002.

This report prepared by Pamela McLaughlin, of the Research and Planning Division, is based on daily count sheets.

2002 Fourth Quarter Report

Contents

Table of Contents	1
Technical Notes	2,3
Abbreviations	4
Table 1. Population in Department of Correction Facilities, October 7, 2002 to December 30, 2002	5
Table 2. Population in Department of Correction Facilities, October 1, 2001 to September 30, 2002	6
Table 3. Population in County Correctional Facilities by County, October 7, 2002 to December 30, 2002	7
Table 4. Population in County Correctional Facilities by Facility, October 7, 2002 to December 30, 2002	7
Table 5. Population in County Correctional Facilities by County, October 1, 2001 to September 30, 2002	8
Table 6. Population in County Correctional Facilities by Facility, October 1, 2001 to September 30, 2002	8
Figure 1. DOC Sentenced Population, Fourth Quarters of 2001 and 2002	9
Figure 2. HOC Population, Fourth Quarters of 2001 and 2002	9
Table 7. Quarterly DOC Court Commitments by Sex, 2001 and 2002	10
Figure 3. Quarterly DOC Court Commitments by Sex, 2001 and 2002	10

Technical Notes, 1996 to Present¹

- The official capacity or custody level designation for each facility can change for a number of reasons, e.g. expansion of facility beds, decrease of facility beds due to fire, or changes in contracts with vendors. In all tables the capacity and custody level reflects the status at the end of the reporting period. The design capacity is reported for correctional facilities in Tables 1 through 6.
- Due to changes in the Massachusetts General Law, DOC consolidated one unit at the Bridgewater Treatment Center and back-filled with general population inmates. These design capacity beds were placed on-line November 8, 1996 and first appeared on the November 12, 1996 daily count sheet. Three hundred additional beds were placed on-line during the third quarter of 1997.
- Where relevant, the population figures for all facilities include both male and female inmates except as shown at Lancaster.
- State inmates housed in the Hampshire County contract program are included in the county population tables, as are all other state inmates housed in county facilities.
- Beginning with the second quarter of 1998 quarterly report, the following county correctional facilities are presented individually: Bristol Dartmouth, Bristol Ash Street, David R. Nelson Correctional Addiction Center, and Bristol Pre-Release in Bristol County; Essex Middleton and Essex Lawrence Correctional Alternative Center in Essex County; Middlesex Cambridge and Middlesex Billerica in Middlesex County; Norfolk Braintree, Norfolk Dedham, and Norfolk Contract in Norfolk County. Beginning with the third quarter of 1998 report, facilities for Suffolk and Hampden counties are presented individually.
- Nashua Street inmates housed at other facilities are reported in the counts for the facilities in which they are in custody.
- On October 22, 1997, Eastern Massachusetts Correctional Alcohol Center (EMCAC) was renamed the David R. Nelson Correctional Addiction Center (DRNCAC).
- On May 18, 2000, the Braintree Alternative Center was temporarily closed for renovations by the Norfolk County Sheriff's Office. All inmates were transferred to the minimum security Pre-Release Center in Dedham.
- As of September 15, 2000, Longwood Treatment Center, male population, has been moved to the Massachusetts Boot Camp and the women were transferred to facilities housing female populations.
- As of September 22, 2000, Massachusetts Boot Camp no longer holds any medium security inmates.
- Due to DOC policy modification, the security level of Boston State Pre-Release was changed from Security Level 2 to Security Level 3/2 during the third quarter of 2001.
- P.P.R.E.P has been closed effective July 26, 2001.
- Charlotte House has been closed effective November 9, 2001.
- Effective November 16, 2001, NCCI-Gardner added 30 beds to Security Level 3, per policy 101.
- May 20, 2002, NECC changed from a Security Level 3 to Level 3/2. The design capacity for Security Level 3 is 62, and for Security Level 2 the design capacity is 88.

¹ For technical notes prior to 1996, please refer to previous quarterly reports.



Technical Notes, Continued

- May 20, 2002, Pondville changed from a Security Level 3 to Level 3/2 with a design capacity of 100.
 - June 10, 2002, South Middlesex Correctional Center changed to a facility for female offenders.
 - June 22, 2002, Old Colony Correctional Center added a Level 3 housing unit. The design capacity for Security Level 5 is 480 and for Security Level 3 the design capacity is 100.
 - On June 30, 2002, the following facilities were closed. SECC (Medium), Hodder Cottage @ Framingham, MCI-Lancaster, The Massachusetts Boot Camp and the Addiction Center @SECC.
 - As of July 1, 2002, the Massachusetts Boot Camp will now be known as the Massachusetts Alcohol and Substance Abuse Center (MASAC). Within MASAC is the Longwood Treatment Center Program, relocated on September 15, 2000. This program serves individuals incarcerated for operating under the influence of alcohol. Because the inmates are predominantly county sentenced inmates, the inmate count and bed capacity is also included in Tables 3 and 4.
 - The Treatment Center includes both civil and criminal populations.
 - As of April 5, 2002, Norfolk County no longer has any contract beds, all inmates are now held at the Norfolk County House of Correction.
 - As of April 5, 2002, Bristol County closed the Pre-Release facility and moved inmates to Bristol County House of Correction.
 - As of July 1, 2002, two housing units remain open at MCI-Shirley Minimum with a design capacity of 92.
-

- On April 18, 1995, new security level designations were established according to 103 DOC 101 Correctional Institutions/Custody Levels policy which states

Custody Levels:

- **Level One.** The least restrictive in the department and is reserved only for those inmates who are at the end of their sentence and have been identified as posing little to no threat to the community. Supervision is minimal and indirect.

- **Level Two.** A custody level in which both design/construction as well as inmate classification reflect the goal of restoring to the inmate maximum responsibility and control of their own behavior and actions prior to their release. Direct supervision of these inmates is not required, but intermittent observation may be appropriate under certain conditions. Inmates within this level may be permitted to access the community unescorted to participate in programming to include, but not limited to, work release, educational release, etc.

- **Level Three.** A custody level in which both the design/construction as well as inmate classification reflect the goal of returning to the inmate a greater sense of personal responsibility and autonomy while still providing for supervision and monitoring of behavior and activity. Inmates within this security level are not considered a serious risk to the safety of staff, inmates or to the public. Program participation is mandated and geared toward their potential reintegration into the community. Access to the community is limited and under constant direct staff supervision.

- **Level Four.** A custody level in which both the design/construction as well as inmate classification reflect the goal of restoring to the inmate some degree of responsibility and control of their own behavior and actions, while still insuring the safety of staff and inmates. Design/construction is generally characterized by high security parameters and limited use of internal physical barriers. Inmates at this level have demonstrated the ability to abide by rules and regulations and require intermittent supervision. However, behavior in the community, i.e., criminal sentence and/or the presence of serious outstanding legal matters indicate the need for some control and for segregation from the community. Job and program opportunities exist for all inmates within the perimeter of the facility.

- **Level Five.** A custody level in which design/construction as well as inmate classification reflect the need to provide maximum external and internal control and supervision of inmates. Inmates accorded to this status may present an escape risk or pose a threat to other inmates, staff, or the orderly running of the institution, however, at a lesser degree than those at level 6. Supervision remains constant and direct. Through an inmates willingness to comply with institutional rules and regulations, increased job and program opportunities exist.

- **Level Six.** A custody level in which both design/construction as well as inmate classification reflect the need to provide maximum external and internal control and supervision of inmates primarily through the use of high security parameters and extensive use of internal physical barriers and check points. Inmates accorded this status present serious escape risks or pose serious threats to themselves, to other inmates, to staff, or the orderly running of the institution. Supervision of inmates is direct and constant.

Abbreviations

AC	- Addiction Center	OSCC	- Old Colony Correctional Center
ADP	- Average Daily Population	OUI	- Operating Under the Influence
ATU	- Awaiting Trial Unit	PPREP	- Pre-Parole Residential Environmental Phase Program
CRS	- Contract Residential Services Includes Charlotte House, and Houston House	PRC	- Pre-Release Center
DDU	- Departmental Disciplinary Unit	SBCC	- Souza-Baranowski Correctional Center
DOC	- Department of Correction	SECC	- Southeastern Correctional Center
DRNCAC	- David R. Nelson Correctional Addiction Center	SDPTC	- Sexually Dangerous Person Treatment Center
DSU	- Departmental Segregation Unit	SMCC	- South Middlesex Correctional Center (formerly SMPRC)
HOC	- House of Correction	SH	- State Hospital
LCAC	- Lawrence Correctional Alternative Center	TC	- Treatment Center (Longwood)
NECC	- Northeastern Correctional Center		
NCCI	- North Central Correctional Institution at Gardner		

Table 1 provides the DOC figures for the fourth quarter of 2002. As this table indicates, the DOC population (excluding Bridgewater SH, SDPTC, and inmates at the Massachusetts Alcohol and Substance Abuse Center) decreased by 49 inmates, from the first day of the fourth quarter to the last day of the quarter. At the end of the quarter, the DOC operated with 8,812 inmates in the system, and the average daily population was 8,845 with a design capacity of 6,659. Thus, the DOC operated at 133 percent of design capacity.

Population in DOC Facilities, October 7, 2002 to December 30, 2002					
Custody Level/ Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Custody Level 6					
Cedar Junction	668	653	676	633	106%
SBCC	1,041	1,059	1,027	1,024	102%
Framingham-ATU	167	183	153	64	261%
Custody Level 5					
OCCC	647	584	686	480	135%
Custody Level 4					
Bay State	290	292	287	266	109%
Concord	1,091	1,110	1,049	614	178%
Framingham	491	500	471	388	127%
Norfolk	1,438	1,450	1,447	1,084	133%
Shirley-Medium	1,085	1,087	1,090	720	151%
NCCI	966	969	969	568	170%
Sub-Total	7,884	7,887	7,855	5,841	135%
Custody Level 3					
Plymouth	175	181	183	151	116%
Shirley-Minimum	67	74	55	92	73%
SECC-Minimum	101	105	102	100	101%
Custody Level 3/2					
Boston State	88	94	80	55	160%
NCCI	27	30	28	30	90%
NECC	234	224	242	150	156%
Pondville	186	183	187	100	186%
SMCC	81	82	78	125	65%
Sub-Total	959	973	955	803	119%
Custody Level 1					
Houston House	2	1	2	15	13%
Sub-Total	2	1	2	15	13%
Total	8,845	8,861	8,812	6,659	133%
Custody Level 4					
State Hospital @ Bridgewater	364	374	350	227	160%
*Treatment Center	553	553	553	561	99%
Custody Level 3					
Masac	177	178	171	256	69%
Sub-Total	1,094	1,105	1,074	1,044	105%
Grand Total	9,939	9,966	9,886	7,703	129%
Houses of Correction	482	492	474	n.a.	n.a.
Federal Prisons	6	6	6	n.a.	n.a.
Inter-State Contract	77	78	76	n.a.	n.a.

(* See Technical Notes)

Table 2 provides the DOC figures for the previous twelve months - i.e., for the period October 1, 2001 to September 30, 2002. These figures indicate that the DOC population decreased by 227 inmates over this twelve month period (excluding AC, Bridgewater SH, SDPTC, and inmates at the Massachusetts Alcohol and Substance Abuse Center), from 9,069 in October, 2001 to 8,842 in September, 2002.

Population in DOC Facilities, October 1, 2001 to September 30, 2002

Custody Level/ Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Custody Level 6					
Cedar Junction	678	684	649	633	107%
SBCC	952	1,053	189	1,024	93%
Framingham-ATU	143	165	1,056	64	223%
Custody Level 5					
OSCC	709	722	599	480	148%
Custody Level 4					
Bay State	283	268	290	266	106%
Concord	938	874	1,089	614	153%
Framingham	494	467	488	388	127%
Norfolk	1,413	1,369	1,449	1,084	130%
Shirley-Medium	1,034	1,010	1,089	720	144%
NCCI	923	876	971	568	163%
SECC	334	571	-	456	73%
Sub-Total	7,901	8,059	7,869	6,297	125%
Custody Level 3					
Plymouth	139	99	184	151	92%
Shirley-Minimum	144	200	77	92	157%
SECC @ Bridgewater	96	94	106	100	96%
Custody Level 3/2					
Boston State	85	82	93	55	155%
Hodder House	5	5	0	35	14%
Lancaster – Male	40	64	0	94	43%
Lancaster – Female	30	36	0	59	51%
NECC	168	119	220	150	112%
NCCI	18		29	30	60%
Pondville	150	116	185	100	150%
SMCC	112	142	78	125	90%
Sub-Total	987	957	972	991	100%
Custody Level 2					
Park Drive	5	37	0	50	10%
Custody Level 1					
Charlotte	1	5	0	15	7%
Houston House	7	11	1	15	47%
Sub-Total	13	53	1	80	16%
Total	8,901	9,069	8,842	7,368	121%
Addiction Center @ SECC	78	113	0	214	36%
State Hospital @ Bridgewater	351	348	383	227	155%
Treatment Center	544	566	553	561	97%
Custody Level 3					
Masac	159	142	181	256	62%
Sub-Total	1,132	1,169	1,117	1,258	90%
Grand Total	10,033	10,238	9,959	8,626	121%
Houses of Correction	457	506	496	n.a.	n.a.
Federal Prisons	6	5	6	n.a.	n.a.
Inter-State Contract	81	89	76	n.a.	n.a.

(*See Technical Notes)

Table 3 presents the county figures for the fourth quarter of 2002. The county population decreased by 563 inmates from the first day of the fourth quarter to the last day of the quarter. At the end of the quarter, the county system operated with 11,711 inmates, with an average daily population of 12,126 in facilities with a total design capacity of 8,147. Thus, the county system operated at 149 percent of design capacity.

Population in County Correctional Facilities by County, October 7, 2002 to December 30, 2002					
Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Barnstable	270	271	263	110	245%
Berkshire	297	297	301	116	256%
Bristol	1,142	1,158	1,106	610	187%
Dukes	24	24	21	19	126%
Essex	1,374	1,400	1,284	635	216%
Franklin	172	173	160	63	273%
Hampden	1,839	1,889	1,744	1,303	141%
Hampshire	251	241	244	248	101%
Middlesex	1,128	1,161	1,091	1,035	109%
Norfolk	522	540	511	354	147%
Plymouth	1,507	1,509	1,478	1,140	132%
Suffolk	2,261	2,255	2,197	1,599	141%
Worcester	1,282	1,297	1,255	790	162%
Masac	57	59	56	125	46%
Total	12,126	12,274	11,711	8,147	149%

Table 4 presents the county figures for the fourth quarter of 2002. The following table presents a breakdown of multi-facility counties, by facility.

Population in County Correctional Facilities by Facility, October 7, 2002 to December 30, 2002					
Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Bristol County					
Bristol Ash Street	175	193	169	206	85%
Bristol Dartmouth	967	965	937	304	318%
Bristol DRNCAC	-	-	-	100	0%
Essex County					
Essex Middleton	1,049	1,052	990	500	210%
Essex LCAC	325	348	294	135	241%
Hampden County					
Hampden	1,666	1,720	1,573	1,178	141%
Hampden-OUI	173	169	171	125	138%
Middlesex County					
Middlesex Cambridge	264	279	272	161	164%
Middlesex Billerica	864	882	819	874	99%
Norfolk County					
Norfolk Dedham	522	540	511	302	173%
Norfolk Braintree	-	-	-	52	0%
Suffolk County					
Suffolk Nashua Street	663	676	620	453	146%
Suffolk South Bay	1,598	1,579	1,577	1,146	139%

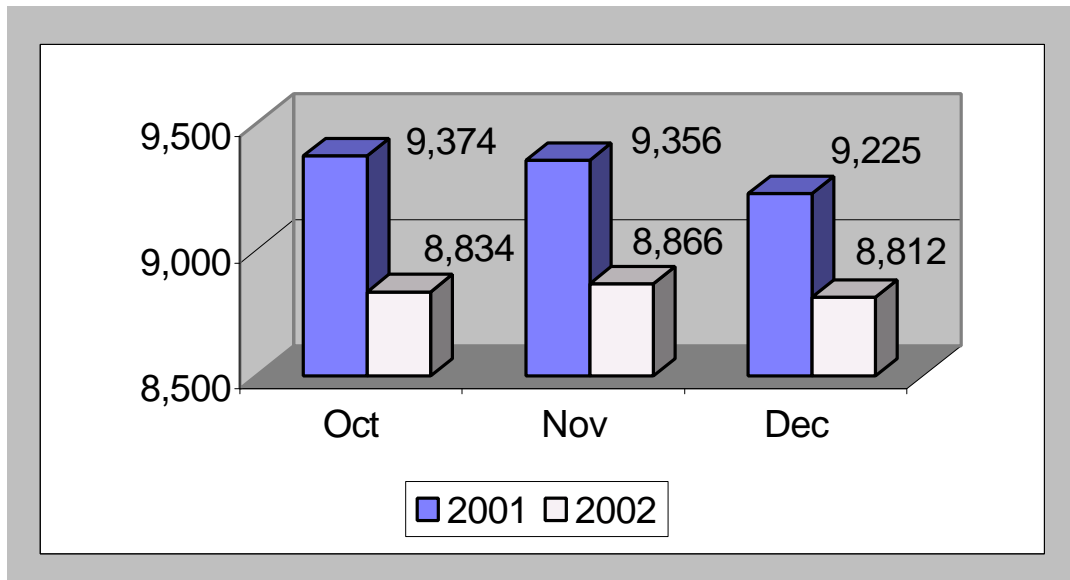
Table 5 presents the county figures for the previous twelve months. These figures indicate that the county population increased by 824 inmates over this twelve-month period, from 11,461 in October, to 12,285 in September 2002.

Population in County Correctional Facilities by County, October 1, 2001 to September 30, 2002					
Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Barnstable	264	239	270	110	240%
Berkshire	277	260	286	116	239%
Bristol	1,052	973	1,218	666	158%
Dukes	23	28	21	19	121%
Essex	1,275	1,193	1,393	635	201%
Franklin	154	148	162	63	244%
Hampden	1,815	1,878	1,860	1,303	139%
Hampshire	219	244	249	248	88%
Middlesex	1,080	1,048	1,167	1,035	104%
Norfolk	505	469	556	379	133%
Plymouth	1,436	1,389	1,512	1,140	126%
Suffolk	2,223	2,203	2,244	1,599	139%
Worcester	1,246	1,247	1,291	790	158%
MASAC	100	86	56	125	80%
Mass. Boot Camp	29	56	-	128	23%
Total	11,698	11,461	12,285	8,356	140%

Table 6 presents the county figures for the previous twelve months. The following table presents a breakdown of multi-facility counties, by facility.

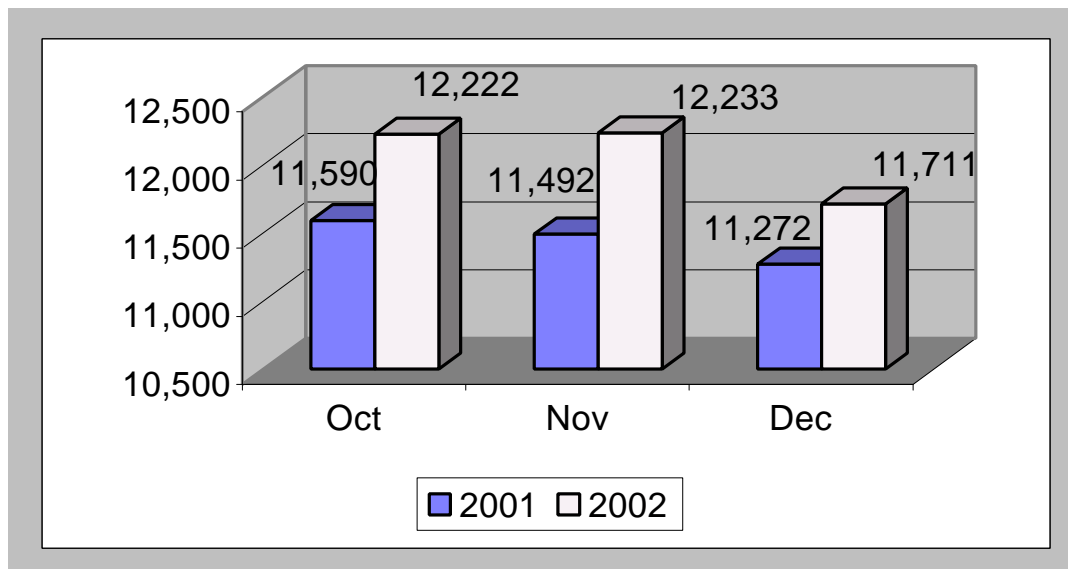
Population in County Correctional Facilities by Facility, October 1, 2001 to September 30, 2002					
Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Bristol County					
Bristol Ash Street	176	186	195	206	85%
Bristol Dartmouth	799	674	1,023	304	263%
Bristol DRNCAC	66	92	-	100	66%
Bristol Pre-Release	11	21	-	56	20%
Essex County					
Essex Middleton	971	936	1,044	500	194%
Essex LCAC	304	257	349	135	225%
Hampden County					
Hampden	1,643	1,706	1,684	1,178	139%
Hampden-OUI	172	172	176	125	138%
Middlesex County					
Middlesex Cambridge	239	263	276	161	148%
Middlesex Billerica	841	785	891	874	96%
Norfolk County					
Norfolk Dedham	486	422	556	302	161%
Norfolk Braintree	-	-	-	52	0%
Norfolk Contract	19	47	-	25	76%
Suffolk County					
Suffolk Nashua Street	682	681	685	453	151%
Suffolk South Bay	1,541	1,522	1,559	1,146	134%

Figure 1.
DOC Sentenced Population, Fourth Quarters of 2001 and 2002



The graph above compares the DOC sentenced population for the fourth quarter in 2001 to that in 2002, by month. For October, 2002, the DOC population decreased by 540 inmates, or (-6%), compared with the same month of 2001; for September, the population decreased by 490 inmates, or (-5%); and for December the population decreased by 413 inmates, or (-4%).

Figure 2.
HOC Population, Fourth Quarters of 2001 and 2002



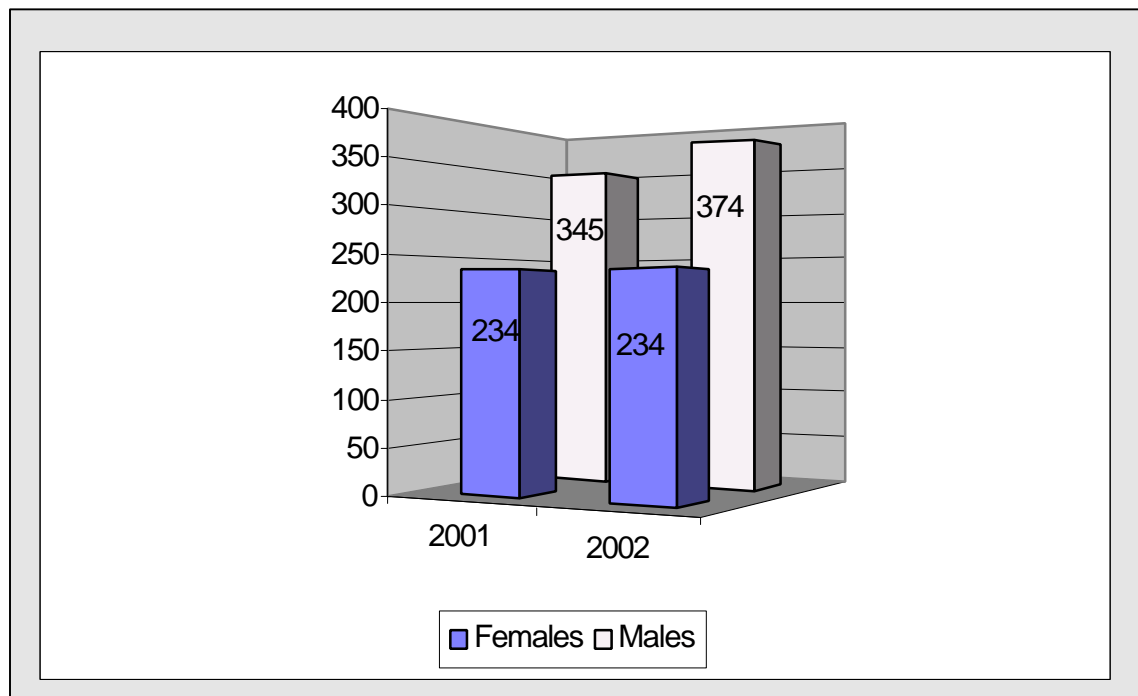
The graph above compares the HOC population for the fourth quarter in 2001 to that in 2002, by month. For October 2002, the HOC population increased by 632 inmates, or 5%, compared with the same month of 2001; for November, the population increased by 741 inmates, or 6%, and for December, the population increased by 439 inmates or 4%.

Note: Data for Figure 2 was taken from the end of the month daily count sheet compiled by the Classification Division.

Table 7, provides quarterly statistics on new, criminally sentenced court commitments to the DOC for the fourth quarters of 2001 and 2002, by sex. Overall, there was a increase of 29 new court commitments, or 5 percent, for 2002 in comparison with the number of new court commitments in 2001, from 579 to 608. Male commitments for the fourth quarter of 2002 increased by 29, or 8 percent from 2001. Female commitments for the fourth quarter of 2002, was the same to the number of commitments for 2001.

Quarterly DOC New Court Commitment by Sex			
	2001	2002	Difference
Males			
First Quarter	368	425	15%
Second Quarter	370	404	9%
Third Quarter	283	338	19%
Fourth Quarter	345	374	8%
Sub-Total	1,366	1,541	13%
Females			
First Quarter	241	325	35%
Second Quarter	257	217	-16%
Third Quarter	248	254	2%
Fourth Quarter	234	234	0%
Sub-total	980	1030	5%
Total	2,346	2,571	10%

Figure 3 provides a graphical representation of the number of new, criminally sentenced court commitments to the DOC during the fourth quarters of 2001 and 2002, by sex.



Note: Data for Table 7 and Figure 3 were obtained from the DOC's Inmate Tracking Database and the IMS Database.